Meeting Date: July 23, 2026

To: Public Works Commission

Through: Carla Short, Public Works Director
Scott Anderson, Deputy Director for Project Delivery

From: Ellen Lai, Project Manager

Subject: Geary Boulevard Improvement Project - Surface Upgrades – Contract Award

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Director's Recommendation: Award Geary Boulevard Improvement Project – Surface Upgrades to Esquivel Grading and Paving, Inc., in the amount of $17,591,275, with $1,759,127 for contingency, and a contract duration of 450 consecutive calendar days with an additional 45 consecutive calendar days for contingency. The work is located along Geary Boulevard between 34th Avenue and Stanyan Street in Districts 1 and 2 of San Francisco, California, and consists of pavement renovation, sewer replacement, environmental work, pedestrian safety improvements, streetlighting and traffic signal upgrades, structural work, landscaping, traffic control, and all related work. On July 21, 2023, the Planning Department determined that this project is statutorily exempt from CEQA according to Public Resources Code Section 21080.25.

Contract Background: The Geary Boulevard Improvement Project – Surface Upgrades project will construct transit and safety upgrades along the 38 Geary corridor between Stanyan Street and 32nd Avenue in the Richmond District. The project includes transit and pedestrian bulb-outs, expanded medians, traffic signal upgrades, accessible curb ramps, and roadway repaving. This contract is closely coordinated with San Francisco Public Utility Commission's underway Geary Boulevard Sewer and Water Improvements project to replace aging utility infrastructure. These surface upgrades are sequenced after the underground improvements and are the final construction activity along this corridor.

Solicitation Process: The Department advertised the project on April 27, 2026, and received seven bids on May 27, 2026. A bid protest was received on June 3, 2026, from Esquivel Grading and Paving, Inc. against the apparent low bidder, A. Ruiz Construction Company. On July 1, 2026, the Contract Monitoring Division determined that A. Ruiz was non-responsive for failing to meet the City's Local Business Enterprise participation requirements. As a result, the bid protest became moot, and a determination was issued to Esquivel on July 7, 2026. Staff evaluated the bids received and determined that Esquivel Grading and Paving, Inc., was the responsible bidder submitting the lowest responsive bid.

Contract Details:

Contract Title:	Geary Boulevard Improvement Project - Surface Upgrades

Contract Award Amount:	$17,591,275
Engineer's Estimate:	$19,300,000
Contract Funding Sources (if applicable):	1. State Transit and Intercity Rail Capital Program Grant 2. San Francisco County Transportation Authority Proposition L Grant 3. Certificates of Participation 4. Waste Water Enterprise Sewer System Improvement Program 2025 Bond Funds 5. San Francisco Public Utilities Commission Water Local Bond
Anticipated Project Schedule:	Notice-to-proceed: Fall 2026 Construction: Fall 2026 through Winter 2028
Contract Duration:	450 consecutive calendar days
Contractor Name:	Esquivel Grading and Paving, Inc.
Compliance with Chapter 14B Local Business Enterprise Ordinance:	The Contract Monitoring Division (CMD) has determined that Esquivel Grading and Paving, Inc. has materially complied with the pre-award Chapter 14B requirements.
Other Compliance:	The SF Planning Department determined on July 21, 2023, that this project (Case Number 2023-002038ENV) is statutorily exempt from CEQA pursuant to Public Resources Code Section 21080.25. On August 15, 2023, the San Francisco Municipal Transportation Agency (SFMTA) Board of Directors approved the Geary Boulevard Improvement Project (Resolution 230815-069).
Additional Information:	N/A
Attachments:	Attachment 1: Resolution Attachment 2: Bid Tabulations Attachment 3: Contract Monitoring Division Memorandum Attachment 4: 2023-005315ENV CEQA SFPUC Sewer Attachment 5: SFMTA Resolution No 230815-069 MTAB Attachment 6: 2023-002038ENV-NOE-Geary Blvd Improvement Project Attachment 7: Case No. 2023-002038 GPR SFMTA

PUBLIC WORKS COMMISSION
CITY AND COUNTY OF SAN FRANCISCO

RESOLUTION NO. _____

WHEREAS, The work performed under the Geary Boulevard Improvement Project – Surface Upgrades consists of transit and safety upgrades along the 38 Geary corridor between Stanyan Street and 32nd Avenue in the Richmond District; and

WHEREAS, The contract scope includes transit and pedestrian bulb-outs, expanded medians, traffic signal upgrades, accessible curb ramps, and roadway repaving.

WHEREAS, The SF Planning Department determined on July 21, 2023, that this project (Case Number 2023-002038ENV) is statutorily exempt from CEQA pursuant to Public Resources Code Section 21080.25; and

WHEREAS, On August 15, 2023, the San Francisco Municipal Transportation Agency (SFMTA) Board of Directors approved the Geary Boulevard Improvement Project (Resolution 230815-069); and

WHEREAS, the Contract Monitoring Division (CMD) established a Micro Local Business Enterprise (Micro LBE) subcontracting requirement of 12%, and the contractor committed to Micro LBE participation of 35.13% in its bid submittal; and

WHEREAS, the Contract Monitoring Division (CMD) established a Small Local Business Enterprise (Small LBE) subcontracting requirement of 10%, and the contractor committed to Small LBE participation of 0.57% in its bid submittal. Bidders may count Micro LBE participation toward the Small LBE requirement; and

WHEREAS, On April 27, 2026, Public Works advertised for bids for the Geary Boulevard Improvement Project – Surface Upgrades; and

WHEREAS, On May 27, 2027, Public Works received seven (7) bids; and
WHEREAS, a bid protest was received on June 3, 2026; and

WHEREAS, July 1, 2026, CMD determined A. Ruiz was non-responsive for failing to meet the City's LBE participation requirements; and

WHEREAS, July 7, 2026, the bid protest became moot, and a determination was issued to Esquivel; and

WHEREAS, Public Works staff and CMD staff reviewed the bids and application of bid preferences and determined that Esquivel Grading and Paving, Inc. is the responsive and responsible bidder that submitted the lowest responsive bid; and

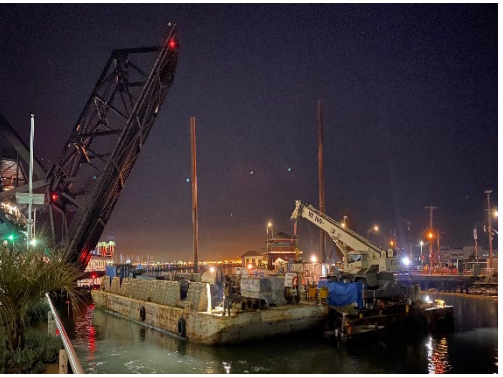
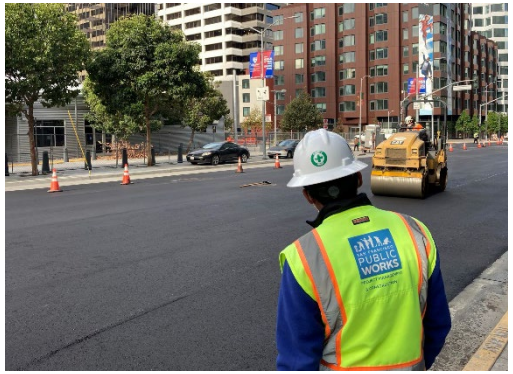
WHEREAS, The contract amount is $17,591,275; and

WHEREAS, The contract duration is 450 consecutive calendar days; now, therefore, be it

RESOLVED, That the Geary Boulevard Improvement Project – Surface Upgrades be awarded to Esquivel Grading and Paving, Inc. in the amount of $17,591,275 with a contingency amount of $1,759,127 and a duration of 450 consecutive calendar days with an additional 45 consecutive calendar days of contingency, to perform transit and pedestrian bulb-outs, expanded medians, traffic signal upgrades, accessible curb ramps, and roadway repaving along the 38 Geary corridor between Stanyan Street and 32nd Avenue in the Richmond District on specified streets in the City and County of San Francisco.

I hereby certify that the foregoing resolution was adopted by the Public Works Commission at its meeting of _____.

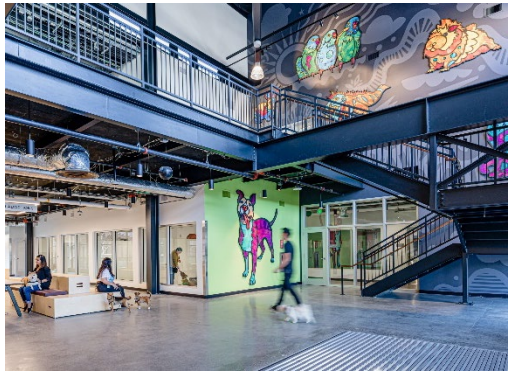
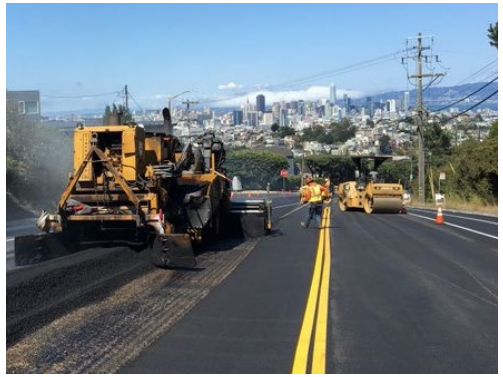
_____
Commission Affairs Manager
Public Works Commission

July 23, 2026

Geary Boulevard Improvement Project - Surface Upgrades

Ellen Lai, P.E., PMP
Project Manager, Public Works Project Delivery

Commission Action Request

Recommend Commission:

Award San Francisco Public Works Contract:
Geary Boulevard Improvement Project - Surface Upgrades

Amount:

$17,591,275.97

Construction Duration:

450 calendar days

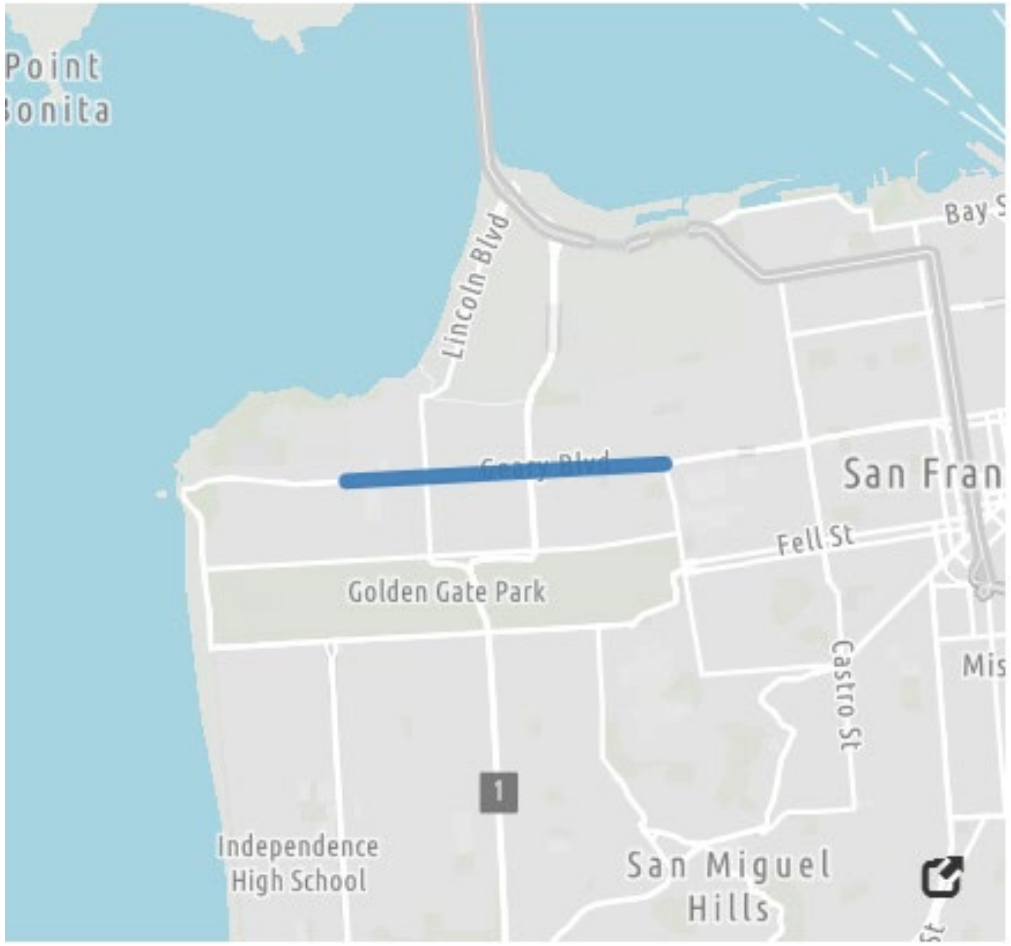
Contractor:

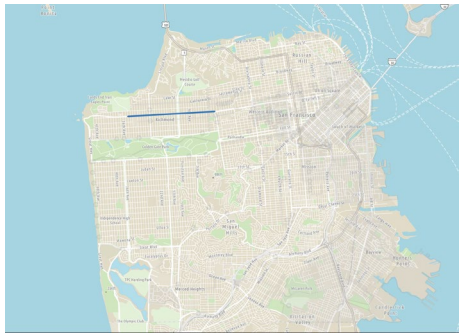
Esquivel Grading and Paving, Inc.

Reason:

The contract delivers coordinated transit and safety upgrades on the 38 Geary corridor after utility work, completing surface improvements.

Project Overview



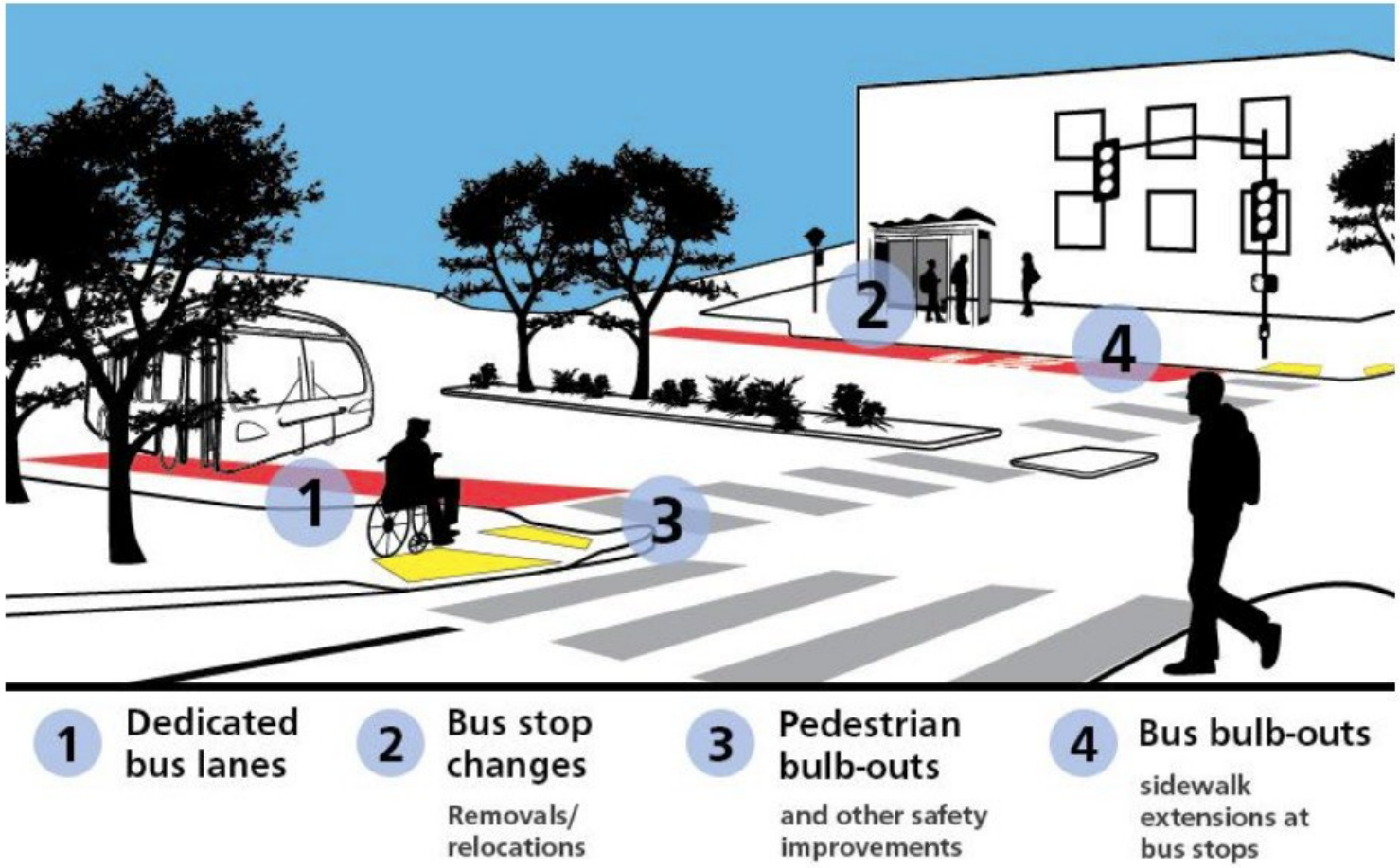


Geary Boulevard

Stanyan Street to 32nd Avenue

- Pavement renovation along key corridor segments
- Roadway repaving
- Transit and pedestrian bulb-outs
- Expanded medians
- Accessible curb ramps
- Upgraded traffic signals
- Landscaping improvements
- Sewer replacement and environmental work

Improvements & Safety Benefits



Key Safety & Mobility Improvements:

- Pedestrian bulb-outs
- Bus bulbs
- Dedicated transit treatments
- Bus stop upgrades
- Improved crosswalks and signals

Corridor Conditions Today

Current Conditions:

- High pedestrian activity
- Heavy 38 Geary transit ridership
- Busy arterial roadway
- Aging infrastructure

Solicitation & Contractor Selection

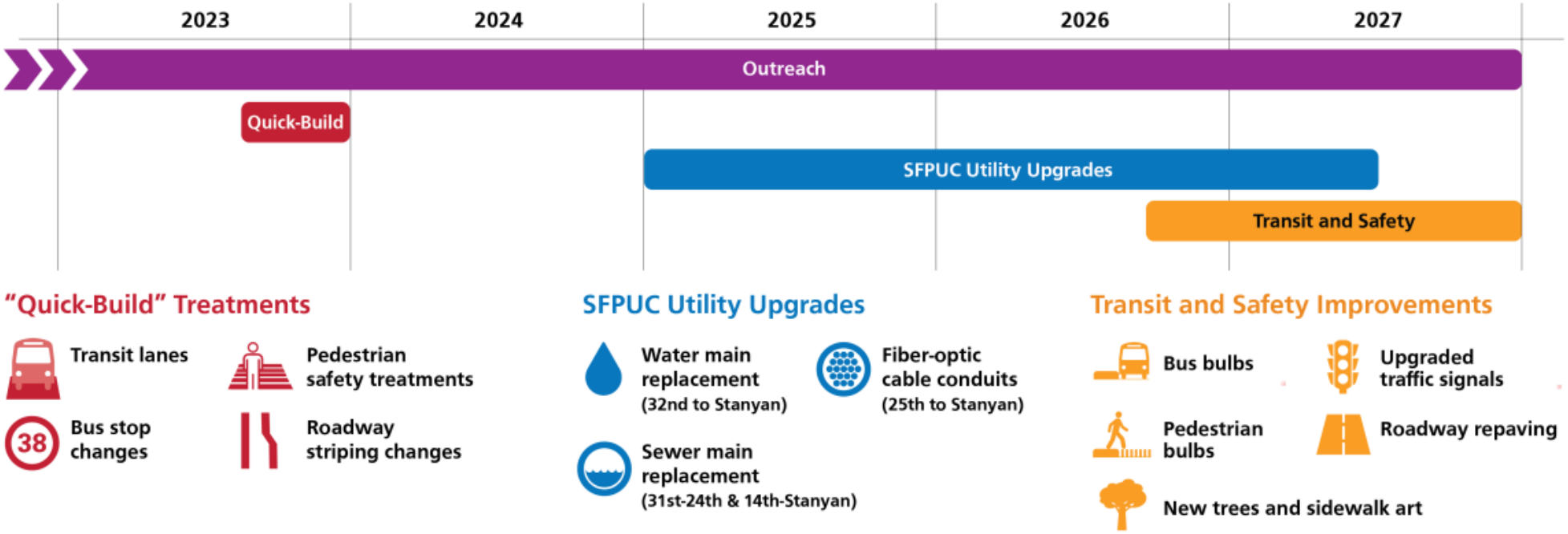
Solicitation Process:

- Advertised: April 27, 2026
- 7 bids received
- Engineer's Estimate: $19.3M
- Low bid (A. Ruiz): Non-responsive – did not meet LBE requirements
- Next lowest responsive bidder: Esquivel – $17.59M
- Average bid aligns at 99% of engineer's estimate
- Esquivel meets all Small-LBE goals

Bidders (in the order received and opened)	Local Business Enterprise (LBE) Status Claimed	Bid Discount	Total Bid Price
Ronan Construction, Inc.	Small-LBE Micro-LBE or SBA-LBE	2%	$18,522,424.00
NTK Construction, Inc.	Small-LBE Micro-LBE or SBA-LBE	2%	$18,076,909.00
R&S Construction Management, Inc.	Small-LBE Micro-LBE or SBA-LBE	2%	$19,341,807.00
A. Ruiz Construction Company	Small-LBE Micro-LBE or SBA-LBE	2%	$17,487,172.05
Esquivel Grading and Paving, Inc	**Small-LBE Micro-LBE or SBA-LBE**	**2%**	**$17,591,275.97**
Ghilotti Bros, Inc.	N/A	N/A	$20,947,296.00
Mitchell Engineering	Small-LBE Micro-LBE or SBA-LBE	2%	$21,389,270.00

Average Bid:	$19,050,879.15
Engineer's Estimate:	$19,300,000.00
% of Engineer's Estimate:	99%
% of Engineer's Estimate vs. Low Bid:	91%

Coordinated Corridor Timeline



Timeline Summary:

- Pre-2023 and ongoing: Outreach
- Late-2023: SFMTA Quick-Build treatments
- 2025–2027: SFPUC Utility Upgrades
- **2026–2027: DPW Surface Upgrades (this contract)**

Commission Action Request

Recommend Commission:

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QUESTIONS