

Earthquake Safety and Emergency Response Bond Program 2010, 2014 & 2020

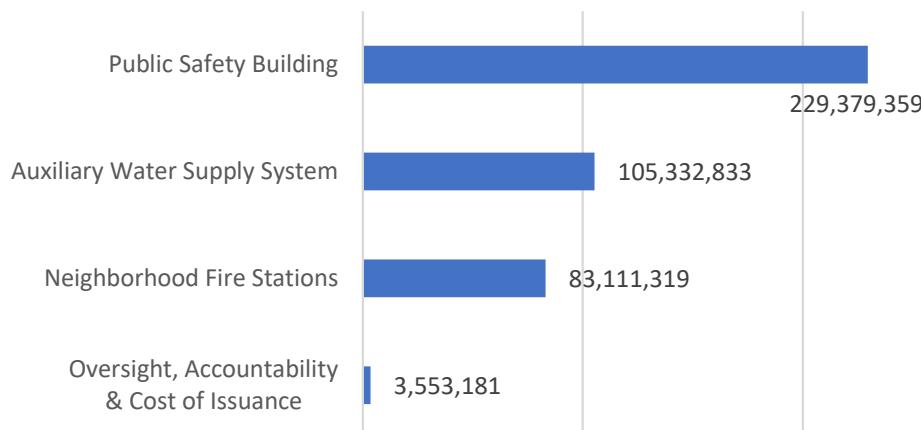
Semiannual Status Report

Presented to the Citizens' General Obligation Bond Oversight Committee

For the First and Second Quarter of FY25-26 – as of December 2025

Overview of ESER 2010 Scope and Budget

\$421M



Overview of ESER 2014 Scope and Budget

\$415M



Overview of ESER 2020 Scope and Budget

\$628.5M



ESER Bond Program 2010, 2014 & 2020 | Executive Summary

I. Highlights and accomplishments:

- 911 Call Center Follow-On Project (EV Charger Installation): Construction is ~80% completed as of end of Dec 2025
- 911 Call Center Follow-On Project (Badge System Replacement) completed construction in August 2025
- SFPD Surge Facility: Bid Phase
- SFPD Ingleside Station: 100% DDs Dec 2025
- SFFD Division of Training: Legislation for Street Vacations and Planning Code Map Amendments introduced July 2025, 95%CDs November 2025
- SFFD FS 14 Generator Replacement at DBI for permit
- SFFD FS 17 Boiler Replacement began construction in Nov. '25

II. Upcoming milestones:

- 911 Call Center Follow-On Project (EV Charger Installation): Complete construction by first quarter of 2026
- SFFD Division of Training: Legislation hearing at full BOS in January 2026, target construction start April 2026
- SFPD Ingleside Police Station: 100% DDs due in December 2025
- SFPD Surge Facility: Procure permit from DBI mid 2025
- Kezar Pavilion: Release CM/GC RFQP for the project in early 2026
- PEFWS Westside Pipeline Contract A 100% design deliverable expected in Summer 2026
- Mission Bay Ferry Landing Fireboat Manifold out to bid February 2026
- SFFD FS 18 Generator Replacement: the generator is anticipated to ship in early 2026
- SFFD Network Modernization: FS 51 permit was issued in Dec. '25; work to be completed in early '26

III. Bond sales and appropriations:

- ESER 2010: the City has issued six bond sales and has appropriated \$421M (including FY16, FY24, & FY25 bond interest and bond financing costs)
- ESER 2014: the City has issued three bond sales and appropriated \$415M (including FY24 & FY25 bond interest and bond financing costs)
- ESER 2020: The 3rd bond sale was fully executed in FY25 Q3 in the amount of \$217.7M; in total, the City has issued three bond sales and has appropriated \$386.9M (including bond financing costs)

IV. Risks, issues or concerns on budget, scope or schedules:

- Economic and Market Volatility: escalating construction costs for material prices, equipment and fuel as well as higher interest rates and the U.S. tariffs
- Supply Chain Disruptions: extraordinary long lead times for steel, electrical equipment/components, mechanical systems creating delays or extending construction schedules
- Agencies having jurisdiction over permits have lengthy review and approval process, causing delays to project schedules
- Community and Stakeholder Expectations: greater demands for accountability, transparency, and community engagement requiring more extensive communication and reporting
- Westside PEFWS Draft CEQA Mitigated Negative Declaration was appealed by community group, delaying construction

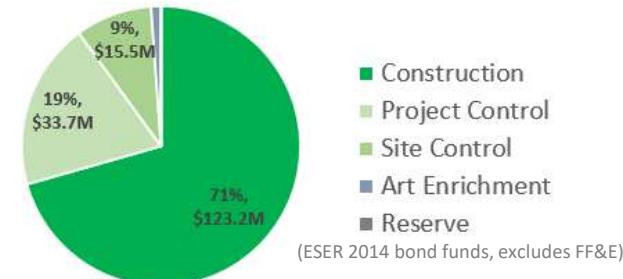
Traffic Company & Forensic Services Division (TCFSD 2014 – \$171.8M)

Current Phase: Closeout
Completion Date: Fall 2021

Budget status



Budget allocation



Upcoming milestones

- SFAC Artwork:**
 - As of mid-December 2025, SFAC reported that the artwork structure was installed
 - The LED panels ship date is to be confirmed by the artist

Financial Update

- \$2.7M of TCFSD project savings were reallocated to Police Facilities. The remaining ESER 2014 Police Facilities funds will be used to supplement the Ingleside & Surge projects. These projects' details are in the ESER 2020 Police Facilities section.



Photo By Bruce Damonte

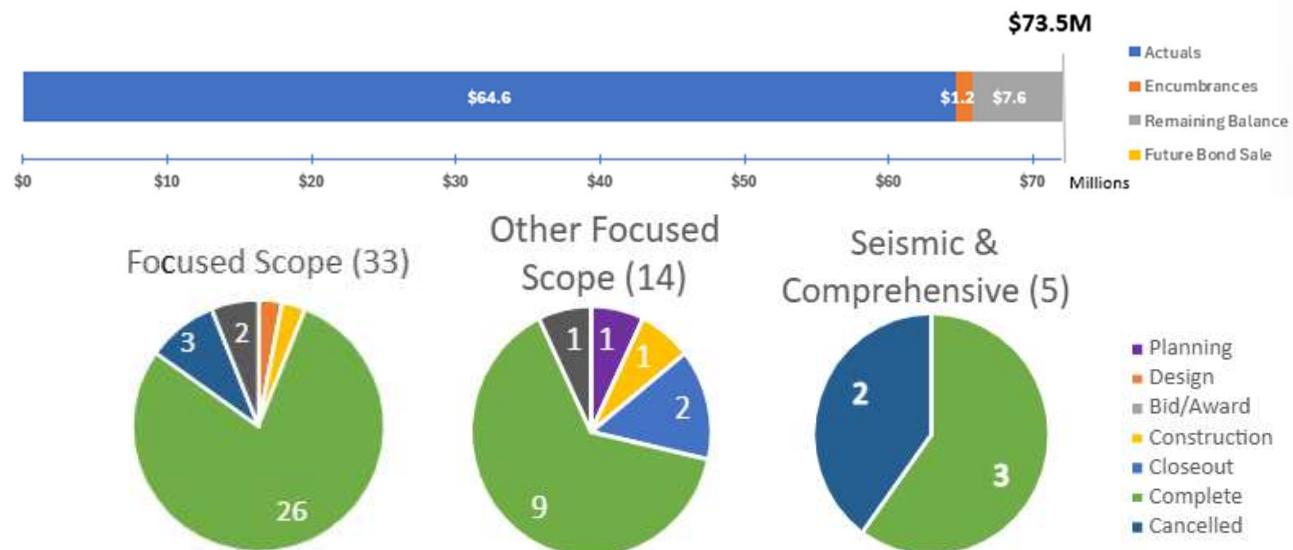
Neighborhood Fire Stations (NFS 2014 – \$73.5M)

Current Phase: Various
Completion Date: Summer 2026

Recent accomplishments

- SFFD Network Modernization:** FS 51 permit issued by the Presidio Trust
- FS 19 Window Replacement:** Scoping under way
- FS 14 Generator:** Redesign submitted to DBI
- SFFD FS 17 Boiler Replacement:** Construction began in Nov. '25

Budget status



Upcoming milestones

- SFFD FS 18 Generator Replacement:** Generator anticipated to ship Jan.-Feb '26



Neighborhood Fire Stations & Support Facilities (NFS 2020 – \$270.8M)

Current Phase: Design
Completion Date: March 2029

Recent accomplishments

Division of Training:

- Legislation for Street Vacations & Planning Code Map Amendments (Zoning & Bulk-Height changes) introduced in July 2025
- Planning Commission recommends approval of the Planning Code Map Amendments in October 2025
- 95% Construction Documents issued in November 2025

Upcoming milestones

Division of Training:

- Legislation for Street Vacations & Planning Code Map Amendments goes before the full Board of Supervisors in January 2026 for hearing and approval. Anticipated effective date of 2/21/26
- Continue to work through Value Engineering to bring the project back into budget by February 2026
- Construction start in April 2026

Budget status



SFFD Division of Training
Civic Design Review - Ph 2 (April 2025)

Police Stations & Support Facilities (PF 2020 – \$119.2M)

Current Phase: Design
Completion Date: Fall 2028

Recent accomplishments

Surge:

- Dec 2025 – Clark electrical rebids resulted in \$2M bid reduction
- Dec 2025 – Clark bidding 85% complete with remaining trades under negotiation

Ingleside Police Station:

- Dec 2025 - Ingleside 100% DD completed
- Nov 2025 - 50% DD cost estimates completed
- Sept 2025 - CEQA Cat Ex and General Plan Referral Determinations completed

Upcoming Milestones

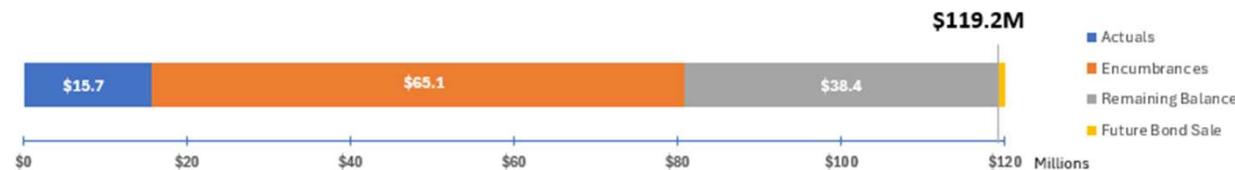
Surge

- Jan 2026 NTP to Clark
- Jan –March 2026: Clark submittal and procurement of long lead equipment

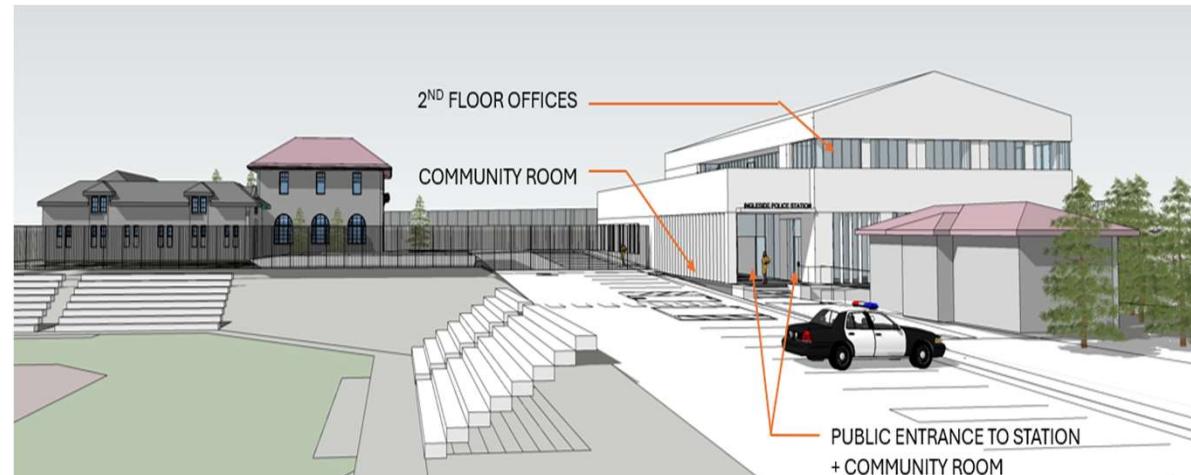
Ingleside Police Station:

- Jan 2026 – 50% CD phase commences
- Feb 2026 – Civic Design Review Ph 2
- May/June 2026 – Addendum 1 submitted to DBI for permit for Site Infrastructure and Civil
- Q2/3 2026 – Jurisdictional Transfer to the BOS

Budget status



Project status



INGLESIDE POLICE STATION REPLACEMENT

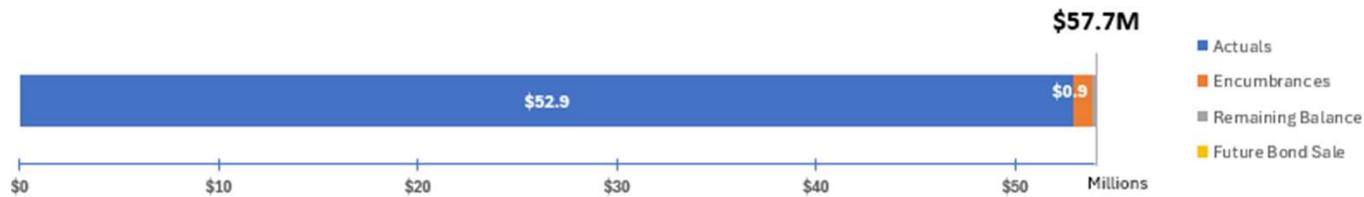
Emergency Firefighting Water System (EFWS 2014 – \$57.7M)

Current Phase: Construction
Completion Date: March 2026

Budget status

Recent accomplishments

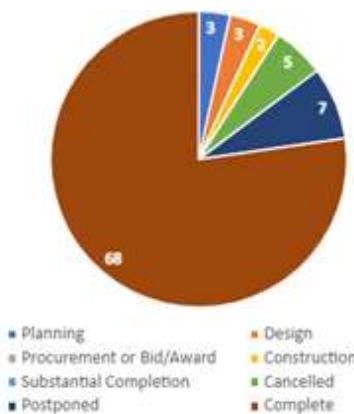
- Clarendon Supply Pipeline** – Construction Final Completion was achieved July 2025



Upcoming milestones

- Pumping Station No. 2 JOC** – Electrical enhancement completion by March 2026; electrical equipment installed pending PG&E inspection and testing

Project status | 88 Projects*



Pumping Station No.2 – Installed electrical equipment

*Combined ESER 2010, 2014, 2020 projects' status

Emergency Firefighting Water System (EFWS 2020 – \$151.2M)

Current Phase: Various
Completion Date: June 2030

Recent accomplishments

- Potable EFWS Pipeline –**
Achieved 95% design for Contract A (Lake Merced Pump Station to Sloat Blvd). Contract B (through the Sunset District) alignment is being evaluated for route near Sloat Blvd and Sunset Blvd and commenced planning for Contract C and D (GG Park through the Richmond District).
- Fireboat Manifolds:** Mission Bay Ferry Landing (MBFL) achieved 100% Design in December 2025

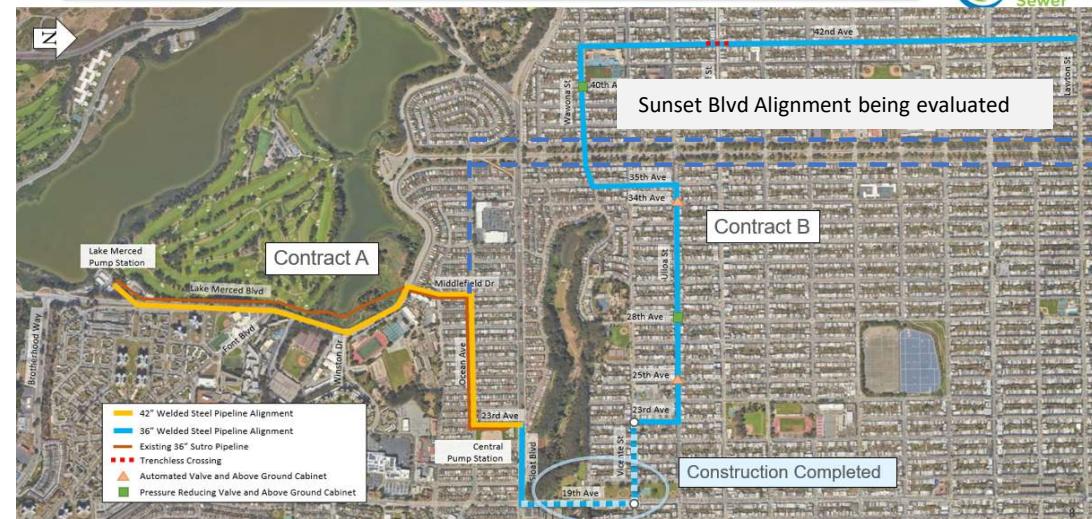
Upcoming major milestone(s)

- Potable EFWS Pipeline –** Contract A 100% design deliverable expected in Summer 2026. Contract B Sloat to Sunset alignment is being evaluated.
- Fireboat Manifolds:** Planning continues for Fort Mason and Pier 33.5; Fort Mason Conceptual Engineering Report (CER) expected March 2026; MBFL out to bid by February 2026

Budget status



PEFWS Pipeline Project – Contracts A & B



PEFWS Contract A and B Alignment

Disaster Response Facilities: Kezar Pavilion (ESER 2020 – \$20M)

Current Phase: Design
Completion Date: Spring 2031

Recent accomplishments

- Confirmed funding plan with Capital Planning Committee and project schedule for overall project delivery
- Project is at 100% Schematic Design, environmental review and Phase 0 & I of CDR are completed and Recreation and Park Commission has unanimously approved the concept design

Budget status



Upcoming milestones

- Release an RFQP for a CMGC to perform pre-construction and construction services on the project
- Obtain Commission approval to award specialty design consultant contract for design & engineering services (timing to align with bringing on contractor via CMGC project delivery)



Kezar Pavilion rendering

9-1-1 Call Center (DEM 2020 – \$8.9M)

Current Phase: Various
Completion Date: January 2026

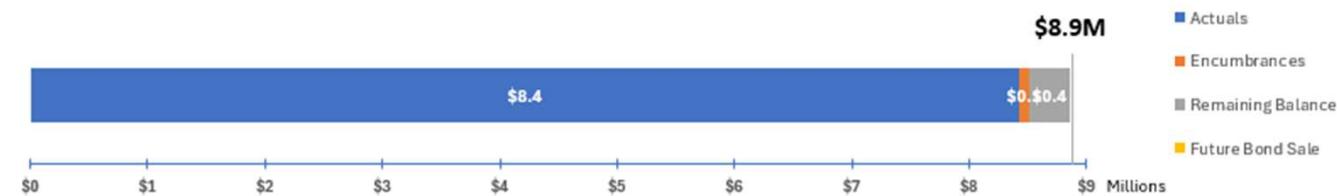
Recent accomplishments:

- 911 Call Center Follow-On (EV Charger Installation):** Construction authorized to start in September 2025, construction is approximately 80% completed as of end of Dec. 2025
- 911 Call Center Follow-On (Badge System Replacement):** Completed construction in August 2025

Upcoming milestones

- 911 Call Center Follow-On (EV Charger Installation):** 100% construction completion by first quarter of 2026
- 911 Call Center Follow-On (Badge System Replacement):** Close out project by first quarter of 2026

Budget status



Attachment 1 | Budget Status and Financial Plan (ESER 2010)

ESER 2010: through Dec 2025

Bond Components and Projects	Bond Authorization	Adjusted Budget (ii)	Appropriations	Expenditures	Encumbrances	Balances	Expenditures/ Appropriations
Public Safety Building (PSB)	239,000,000	229,379,359	229,379,359	229,379,359	0	0	100%
Neighborhood Fire Stations (NFS)	64,000,000	83,111,319	83,111,319	83,111,319	0	0	100%
Auxiliary Water Supply System (AWSS)	102,400,000	105,332,833	105,332,833	104,691,372	0	641,462	99%
Oversight, Accountability & Cost of Issuance (iii)	6,900,000	3,553,181	3,553,181	3,553,181	0	0	100%
TOTAL (i)	412,300,000	421,376,692	421,376,692	420,735,230	0	641,462	100%

(i) Financial data as of 1/21/2026

(ii) Current budgets per PeopleSoft inclusive of FY16, FY24, & FY25 interest appropriations

(iii) Includes underwriter fees \$1.38M & arbitrage \$43k

Attachment 1 | Budget Status and Financial Plan (ESER 2014)

ESER 2014: through Dec 2025

Bond Components and Projects	Bond Authorization	Adjusted Budget (ii)	Appropriations	Expenditures	Encumbrances	Balances	Expenditures/Appropriations
Office of the Chief Medical Examiner (OCME)	63,895,000	67,533,024	67,533,024	67,514,877	2,190	15,957	100%
Traffic Company & Forensic Services Division (TCFSD)	162,195,000	171,770,137	171,770,137	171,615,374	123,290	31,473	100%
Police Facilities (PF)	29,490,000	37,534,574	37,534,574	25,829,511	0	11,705,062	69%
Neighborhood Fire Station (NFS)	83,555,000	73,495,729	73,495,729	64,630,510	1,224,526	7,640,693	88%
Emergency Firefighting Water System (EFWS)	54,065,000	57,657,516	57,657,516	52,940,982	923,633	3,792,900	92%
Oversight, Accountability & Cost of Issuance (iii)	6,800,000	7,310,141	7,310,141	3,855,556	0	3,454,585	53%
TOTAL (i)	400,000,000	415,301,120	415,301,120	386,386,810	2,273,640	26,640,670	93%

(i) Financial data as of 1/21/2026

(ii) Current budgets per PeopleSoft inclusive of FY24 & FY25 interest appropriations

(iii) Includes underwriter fees \$2M and partial interest funds on reserve

Attachment 1 | Budget Status and Financial Plan (ESER 2020)

ESER 2020: through Dec 2025

Bond Components and Projects	Bond Authorization	Adjusted Budget (ii)	Appropriations	Expenditures	Encumbrances	Balances	Expenditures/Appropriations
Emergency Firefighting Water System	153,500,000	151,170,852	76,128,418	32,341,616	5,887,471	37,899,331	42%
Neighborhood Fire Stations & Support Facilities	275,000,000	270,827,260	162,671,709	61,215,066	88,353,957	13,102,686	38%
District Police Stations & Support Facilities	121,000,000	119,163,994	119,163,994	15,721,647	65,076,169	38,366,178	13%
Disaster Response Facilities (Kezar Pavilion)	70,000,000	68,937,848	15,855,705	4,955,073	106,998	10,793,633	31%
9-1-1 Response Facilities	9,000,000	8,863,438	8,863,438	8,424,816	82,090	356,531	95%
Oversight, Accountability & Cost of Issuance (iii)		9,536,608	4,207,431	3,150,291	0	1,057,140	75%
TOTAL (i)	628,500,000	628,500,000	386,890,695	125,808,509	159,506,685	101,575,500	33%

(i) Financial data as of 1/21/2026

(ii) Forecasted budget per bond component

(iii) Includes underwriter fees \$451K & arbitrage \$1.4M

Attachment 2 | Overall Bond Summary (ESER 2010, 2014 & 2020)

The Earthquake Safety and Emergency Response (ESER 2010) Bond Program consists of three components: the **Public Safety Building** (PSB), the **Neighborhood Fire Stations** (NFS), and the **Auxiliary Water Supply System** (AWSS). The SFPUC manages the AWSS component and Public Works manages the remaining components. To date, there have been no upsets that would seriously compromise any client department's expectations for the successful delivery of any project.

The ESER 2014 Bond Program is comprised of five components: **Office of the Chief Medical Examiner** (OCME); **Traffic Control & Forensic Services Division** (TCFSD); **Neighborhood Fire Stations** (NFS); **Emergency Firefighting Water System** (EFWS); and **Police Facilities** (PF). The SFPUC manages the EFWS component and Public Works manages the remaining components.

The ESER 2020 Bond Program is comprised of five components: **Emergency Firefighting Water System**; **Neighborhood Fire Stations & Support Facilities**; **District Police Stations & Support Facilities**; **Disaster Response Facilities**; and **9-1-1 Call Center**. The SFPUC manages the EFWS component, the Recreation and Parks Department manages the Disaster Response Facilities component, and Public Works manages the remaining components. The following is a brief summary of each component.

Public Safety Building (2010)

The Public Safety Building (PSB) provides a new venue for the SFPD Headquarters – effectively the command-and-control administration of the City's police department-including the relocation of Southern District Station and a new Mission Bay Fire Station. Included in the project is the reuse of Fire Station #30, which serves as a multi-purpose facility for the Fire Department and the community. Historic resource consultants have determined that the existing fire station is eligible for the National Register of Historic Places. Consistent with the Mission Bay SEIR Addendum No. 7, Mitigation Measures, Item D.02, this facility was retained and reused in a manner that preserves its historic integrity. The other components of the project were designed to be respectful of the historic integrity of the existing fire station.

Neighborhood Fire Stations (2010, 2014 & 2020)

The ESER 2010 bond will renovate or replace selected fire stations to provide improved safety and healthy work environment for the firefighters. The selected stations are determined according to their state of condition and their importance for achieving the most effective delivery of fire suppression and emergency medical services possible.

The ESER 2014 bond program is anticipated to continue the work of ESER 2010 bond, categorizing projects according to the three categories of *Focused Scope, Comprehensive, and Seismic*. The ESER 2014 bond program will continue to address identified and prioritized needs at Fire Stations that were previously not addressed under the 2010 program. Significant improvements will have been completed at all SFFD Fire Stations at the conclusion of the 2010 and 2014 bond programs.

The ESER 2020 bond is comprised of one project: new construction of the Fire Training Facility (FTF). The Fire Department currently conducts trainings for recruits and existing personnel at two facilities: one on Treasure Island and a smaller one in the Mission District. Plans are underway for a development project on the island that obligates the relocation of the training facility and departure from Treasure Island by December 2026. This new facility will be the single largest project in the NFS component of the ESER 2020 bond.

Emergency Firefighting Water System (EFWS) (2010, 2014 & 2020)

The Emergency Firefighting Water System includes a high-pressure water system and cistern water storage for fire suppression in the City. The Emergency Firefighting Water System is vital for protecting against the loss of life, homes, and businesses from fire following an earthquake. It is also used for the suppression of non-earthquake multiple-alarm fires.

The Earthquake Safety and Emergency Response Bonds of 2010, 2014, and 2020 will seismically improve the EFWS cisterns, pipelines, pump stations, tunnels, fireboat manifolds, and physical plant.

Attachment 2 | Overall Bond Summary (ESER 2010, 2014 & 2020)

Office of Chief Medical Examiner (2014)

The existing OCME is located at the Hall of Justice (HOJ) at 850 Bryant Street. The HOJ is over 50 years old and seismically deficient. In the event of a major earthquake, this building is not expected to be operational. This project is part of a larger strategy to replace the Hall of Justice established in the City's 10-Year Capital Plan as the Justice Facilities Improvement Program (JFIP).

The \$65M project will relocate the OCME to One Newhall Street in the India Basin Industrial Park. The new facility will house approximately 50 employees who are organized into the four units of the OCME: Field Investigations, Medical/Autopsy, Laboratory, and Administration.

SFPD Traffic Company and Forensic Service Division (TCFSD) (2014)

The SFPD Traffic Company (TC) is currently located at the Hall of Justice (HOJ) at 850 Bryant Street. The SFPD Forensic Services Division (FSD) is currently located at two facilities. The FSD Administration, Crime Scene Investigations, and Identification units, with approximately 60 employees, are housed at HOJ. The FSD Crime Lab, with approximately 25 employees, is housed at Building 606 in the Hunters Point Shipyard.

The project will relocate the TC & FSD to a site located at 1995 Evans Avenue, Mission Bay, San Francisco. The project is being developed to support 109 employees for 2020 FSD demand within approximately 70,000 sf and allows for a potential future expansion if required. The SFPD – TC will support 94 employees for 2020 demand within 16,500 sf plus 8100 sf motorcycle parking garage. The Real Estate Division occupies approximately 2,100 sf with up to 7 full time employees plus meeting space to accommodate an additional 6 visiting staff. With common spaces the building is approximately 103,600 sf.

Police Facilities (2014 & 2020)

Under ESER 2014, this component includes various *Focused Scope and Comprehensive* facility upgrade projects at 12 police facilities – 9 district stations and 3 support facilities—across the City. The work scopes are derived from a series of onsite investigations, observations, and professional evaluations of different building systems that include mechanical, electrical, plumbing, fire protection, and structural safety. It also includes assessments of seismic strength, building envelope (i.e. integrity of roof, doors, windows, and walls), ADA accessibility requirements, as well as other site improvements that ensure safety and security.

The project's overall budget is \$30M, the cost to address all Police Facilities building issues is estimated as above \$250M, and therefore project priorities are selected per recommendations by the Citywide Capital Plan, including state of condition and the importance of particular improvements in achieving the most effective delivery of police services possible. The building deficiencies that inhibit public access, or that may compromise occupant life safety, and others that pertain to code compliance, will get the first priority.

The assessments and evaluations performed will inform the work to be performed under ESER 2020. Three projects have been identified for inclusion under the ESER 2020 Program.

1. Ingleside District Police Station Replacement
2. Police Surge Facility Construction (an enabling project for Ingleside Police Stn)
3. Mission District Police Station Structural Improvement

Attachment 2 | Overall Bond Summary (ESER 2010, 2014 & 2020)

Disaster Response Facilities (2020)

Kezar Pavilion is located in the southeast corner of Golden Gate Park at 755 Stanyan Street. Adjacent facilities include a police station to the northwest, a large parking lot to the south and Kezar Stadium to the west. The pavilion was constructed in 1926 with various additions added over the years between 1935 through 1964. The pavilion is currently used as a regional recreation space for indoor athletics and serves as the home of the Recreation and Parks Department's Park Ranger program. The facility has had extensive structural evaluation studies conducted and the building is considered the highest seismic hazard in the department's building portfolio.

The proposed project will include a complete renovation of the gym making it more functional with an upgraded seismic rating of 1.5. The space will be reconfigured to optimize usable space so that it can function as both a multi-use recreation hub but also be converted to an emergency response facility at the appropriate time of need. New and larger restrooms will be added and two new multi-purpose rooms will replace the defunct balconies overlooking the court. The old addition add-on structures will be demolished and replaced with a new three story, attached building, one floor being set below grade. This new structure will continue to house the Park Rangers, but it will also include a new multi-use recreation spaces and replacement showers, restrooms and changing rooms. Like the gym, this new building addition will also be designed to function as a city asset for disaster response needs while housing the Park Rangers.

9-1-1 Call Center (2020)

The 9-1-1 Call Center is operated and managed by the Department of Emergency Management. It is located at the City's Emergency Operations Center (EOC) at 1011 Turk Street in the Western Addition neighborhood and houses public safety dispatchers who answer all calls made to 9-1-1. These dispatchers are the initial point of contact for all of San Francisco's first responders, 24 hours a day. They serve the communications hub that dispatches first responders to the scene of accidents, crimes, fires and other emergency and non-emergency situations.

San Francisco's 9-1-1 Dispatch Center is one of the top 25 busiest 9-1-1 centers in the United States and receives an average of 3,700 calls each day. It is critical that our Dispatch Center can answer all calls for emergency and non-emergency service quickly. Since 2011, the City has seen an increase in 9-1-1 call volumes. ESER 2020 will provide the necessary funding to renovate the existing facility and expand the emergency operation floor to accommodate a higher number of dispatcher workstations in order to meet the increased demand.

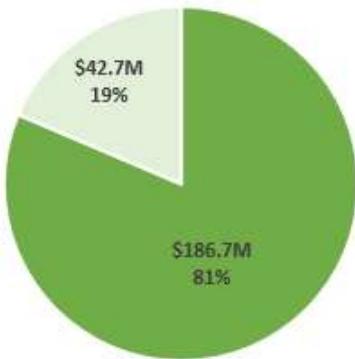
Public Safety Building (PSB 2010 – \$229.4M)

Current Phase: Financial Closeout
Completion Date: February 2016

Budget status



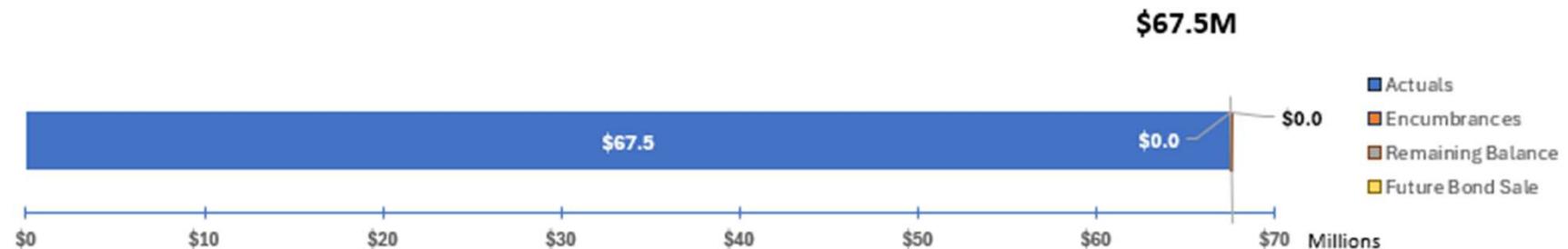
Budget allocation



Office of the Chief Medical Examiner (OCME 2014 – \$67.5M)

Current Phase: Financial Closeout
Completion Date: March 2018

Budget status



Budget allocation



Neighborhood Fire Stations (NFS 2010 – \$83.1M)

Current Phase: Financial Closeout
Completion Date: June 2024

Recent accomplishments:

- ESER 2010 NFS project funds have been expended. Active NFS projects are in the ESER 2014 & 2020 bond programs.

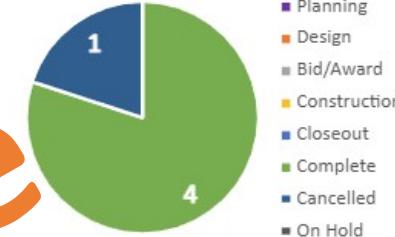
Budget status



Focused Scope (74)



Seismic & Comprehensive (5)

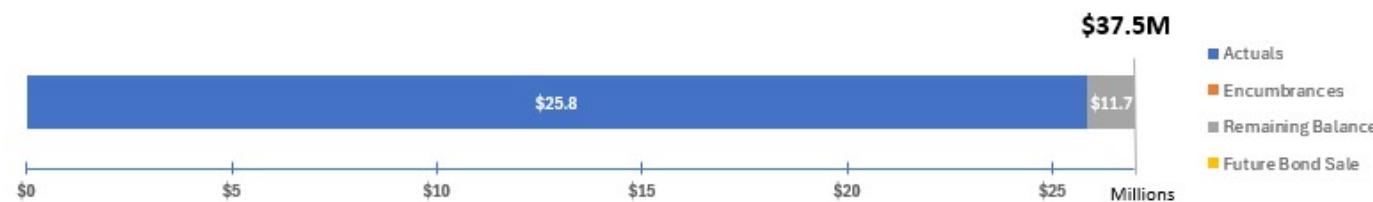


Police Facilities (PF 2014 – \$37.5M)

Current Phase: Financial Closeout
Completion Date: June 2023

- \$2.7M of TCFSD project savings were reallocated to Police Facilities. The remaining ESER 2014 Police Facilities funds will be used to supplement the Ingleside & Surge projects. These projects' details are in the ESER 2020 Police Facilities section.

Budget status



Project status

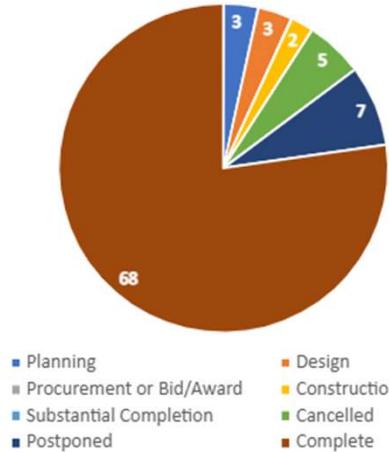


Emergency Firefighting Water System (EFWS 2010 – \$105.3M)

Current Phase: Completed
Completion Date: September 2024

- Remaining component funds will be used on planning and design phases of the PEFWS projects. These projects' details are in the ESER 2014 & 2020 EFWS sections.

Project status | 88 Projects*



*Combined ESER 2010, 2014, 2020 projects' status.

Budget status



Complete



Pumping Station 2



<https://sfpublicworks.org/eser>